

Message Text

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INFO OCT-01 NRC-05 AF-10 ARA-06 EA-07 EUR-12 NEA-10
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ACDA-07 /134 W

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R 221530Z APR 77

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC 381

INFO AMEMBASSY ISLAMABAD

AMEMBASSY NEW DELHI

AMEMBASSY SEOUL

USMISSION USUN

C O N F I D E N T I A L SECTION 1 OF 3 BELGRADE 2540

EO 11652: GDS

TAGS: PFOR PORG YO

SUBJ: GOY OFFICIAL'S COMMENTS ON NEW DELHI NACCFM

REF: (A) NEW DELHI 5379 (NOTAL), (B) BELGRADE 1838 (NOTAL)

1. SUMMARY: AS ANTICIPATED, FSFA NON-ALIGNED EXPERT
CVIJETO JOB TRIED TO CAST VIRTUALLY EVERY ASPECT OF
NEW DELHI NACCFM IN POSITIVE LIGHT. ON SOME ISSUES, HOWEVER,
SUCH AS NA SUPPORT FOR YUGOSLAVIA'S NUCLEAR COOPERATION
PROPOSAL, HIS ENTHUSIASM FOR OUTCOME FROM MEETING WAS
CLEARLY LIMITED. JOB SAID GOY IS REASSURED BOTH THAT
THERE WILL BE NO SIGNIFICANT INDIAN REORIENTATION
REGARDING NAM OR "GREAT POWERS" AND BY THE "NEGATIVE
DEFINITIVE RESPONSE" EMBODIED IN NACCFM DOCUMENTS
TO (PAKISTAN'S) "THIRD WORLD MOVEMENT." GOY NOW APPEARS
SOMEWHAT MORE RESPONSIVE TO DPRK "PAPER" IT RECENTLY
RECEIVED THAN EARLIER REPORTED. JOB SAID THE MEETING
TREATED THE US "WITH MODERATION", AND LOOKING AHEAD
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TO "HAVANA 79", HE PORTRAYED CUBAN CONDUCT AT NEW DELHI
IN ALMOST SAME TERMS OF "MODERATION" THAT HE USED TO
DESCRIBE MEETING AS A WHOLE. END SUMMARY.

2. ACTING POLCOUNS AND EMBASSY NA AFFAIRS OFFICER
CALLED ON FSFA "NON-ALIGNED" GROUP DIRECTOR CVIJETO JOB
APR 19 FOR PROMISED READOUT ON NEW DELHI MEETING

(REF A). AS NOTED BELOW IN COMMENT, JOB'S REMARKS WERE OFTEN FOUND TO BE LESS THAN CANDID.

3. GOY'S IMPRESSIONS" OF NACCFM -- JOB CHARACTERIZED NACCFM AS "USEFUL, STABLE, PRODUCTIVE, AND CONSTRUCTIVE", ADDING "WE ARE GLAD IT TOOK PLACE NOW". ASKED TO ELABORATE ON LATTER POINT, JOB CLAIMED EIGHT MONTHS AFTER COLOMBO WAS "RIGHT TIME" FOR ASSESSMENT OF EFFORTS TO IMPLEMENT DECISIONS REACHED AT THAT SUMMIT, PARTICULARLY IN THE ECONOMIC FIELD IN VIEW OF PARIS CONFERENCE AND RELATED ON-GOING MULTILATERAL ECONOMIC ACTIVITIES. IMMEDIATELY FOLLOWING THE CHANGE OF GOVERNMENT IN INDIA, JOB SAID NACCFM GAVE INDIANS OPPORTUNITY TO "AFFIRM WHAT THEY AFFIRMED". MEETING TOOK PLACE WITHIN CONTEXT OF "INCREASING PRESSURES" TO WHICH NONALIGNED HAVE BEEN SUBJECTED SINCE COLOMBO, INCLUDING VARIOUS ATTEMPTS TO REPLACE NAM OR SUBSTANTIALLY LIMIT ITS FIELD OF LEGITIMATE CONCERN. HE SPECIFID PAKISTANI THIRD WORLD SUMMIT INITIATIVE. SOME THOUGHT THE MEETING TOOOK PLACE TOO SOON AFTER COLOMBO, BUT IT WAS GOOD TO PLOT CERTAIN INITIATIVES LOOKING TOWARD HAVANA". HE STATED GOY WELCOMED NACCFM'S "DIRECTIVE" THAT 1978 NAM MINISTERIAL BE CONVENED IN BELGRADE AS WELL AS EVIDENCED SUPPORT FOR (DEPFONSEC) MOJSOV'S PRESIDENCY OF THE COMING UNGA. "USING YOUR TERMINOLOGY," JOB RATHER SARCASTICALLY STRESSED, "IT WAS A MODERATE MEETING, ... BUT PUTTING ASIDE THE US POSITION, LET ME COMPARE IT TO OTHER MEETINGS OF THE MOVEMENT". JOB THEN VOLUNTEERED COMMENTS ON THE FOLLOWING SPECIFIC ISSUES ADDRESSED AT CONFIDENTIAL

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4. KOREA -- COMMUNIQUE'S LANGUAGE ON KOREA WAS "MUNCH MORE MILD" THAN THAT ADOPTED AT COLOMBO. WHILE DRAFT TEXT ON KOREA ORIGINATED WITH INDIA, JOB ASSESSED IT WAS IN ESSENCE NORTH KOREAN'S AS WELL SINCE LATTER PUT FORWARD NO COUNTER DRAFT. EMBOFFS ASKED SPECIFICALLY WHICH DPRK PROPOSAL MOJSOV WAS REFERRING TO WHEN IN HIS PLENARY ADDRESS HE SAID YUGOSLVIA "CONSIDERS AS USEFUL" THE DPRK PROPOSAL ON FURTHER NEGOTIATIONS (NEW DELHI 5174). JOB RESPONDED BY BACKTRACKING FROM WHAT HE HAD TOLD POLCOUNS IN "PRE-NEW DELHI" TALKS (REF B). (NOTE: IN THAT DISCUSSION (REF B) JOB SAID NORTH KOREANS HAD NOT COME TO GOY WITH ANYTHING ON WHICH WE WANT TO HELP." AT SAME TIME HE REFERRRED PEJORATIVELY TO A "PAPER" HANDED GOY BY NORTH KOREANS SOMETIME DURING JAN-MARCH 1977, FINAL PAGE AND A HALF OF WHICH HE HAD CHARACTERIZED AS "SHUFFLING" AND "LESS AGGRESSIVE" THAN THE VSPEJGS OPECSNG THREE PAGE DIATRIBE AGAINST THE

SOUTH). JOB NOW DESCRIBED FINAL PORTION OF AFORE-
MENTIONED "PAPER" IN CONSIDERABLY MORE POSITIVE TERMS,
ALWEGING THAT IT SPOKE OF NEED FOR MUTUAL NORTH-SOUTH
FORTHCOMINGNESS. JOB CLAIMED, HOWEVER,
THAT AT NEW DELHI THE NORTH KOREANS HAD NOT "EVEN"
ASKED YUGOSLAVS FOR SUPPORT ON THIS "PROPOEPLJTM

5. PUERTO RICO -- JOB CALLED COMMUNIQUE'S TEXOG

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PUERTO RICO "THE SAME" (AS THAT ON KOREA), IN THAT IT
WAS "MUCH SMALLER AND MORE RESTRAINED" THAN THAT
ADOPTED AT COLOMBO. HE ADMITTED, HTTEVER, THAT INDIAN
TEXT ON PUERTORICO WAS HEAVILY AMENDED BY CUBANS.
COMMENTING ON TREATMENTOF LATIN AMERICA AS A WHOLE,
HE EMPHASIZED THAT IN HIS PERSONAL OPINION THE
LANGUAGE ON LATIN AMERICA, "COMING FROM THE CUBANS,
WE INCREDIBLY MODERATE".

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/' INDIAN OCEAN -- ACKNOWLEDGING THAT COMMUNIQUE MADE
SPECIFIC REFERENCE TO DIEGO GARCIA WITHOUT MENTIONING
SOVIET BASES, JOB SOUGHT TO PORTRAYIREATMENT OF EVEN

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C O N F I D E N T I A L SECTION 2 OF 3 BELGRADE 2540

THIS ISSUE AS EXERCISE IN "MODERATION" BY ALLEGING SIGNIFICANCE OF FACT THAT TEXT INCLUDED NO CRITICISM OF "IMPERIALIST BASES" AS HAD BEEN ADOPTED AT COLOMBO.

7. NUCLEAR ENERGY -- EMBOFFS NOTED THAT THEY AND APPARENTLY OTHERS WERE TAKEN BY SURPRISE BY YUGOSLAVIA'S WORKING PAPER ON NUCLEAR ENERGY AND ASKED JOB TO DESCRIBE ITS GENESIS, RECEPTION BY OTHER DELEGATIONS IN NEW DELHI, AND WHETHER GOY IS SATISFIED WITH ITS TREATMENT IN DOCUMENTS ADOPTED AT THE MEETING. UNCONVINCINGLY PLEADING IGNORANCE OF MOST ASPECTS OF THIS YUGOSLAV INITIATIVE, JOB OFFERED THE FOLLOWING COMMENTS. "GOY WENT WITH THE PAPER SO AS NOT TO BE TOTALLY HELPLESS IN FACE OF THE NEW DITUATION". ASKED TO DEFINE WHAT HE MEANT BY "NEW" SITUATION, JOB REFERRED OBLIQUELY TO "RECENT" REFINEMENTS IN POSITION OF "LONDON CLUB" ON ACCESS TO NUCLEAR TECHNOLOGY FOR DEVELOPING COUNTRIES. HE
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REFERRED REPEATEDLY TO APRIL 12 YUGOSLAV PRESIDENCY MEETING THAT HAD FOCUSSED ON NUCLEAR ENERGY MATTERS AND UNDERLINED GOY'S CONCERN ABOUT NA AND DEVELOPING COUNTRIES' ACCESS TO NUCLEAR TECHNOLOGY. HE SAID NAM INTEREST IN SUBJECT OF NUCLEAR TECHNOLOGY WAS NOT NEW AND WHEN CONSIDERED WITH YUGOSLAV PRESIDENCY MEETING ON THE MATTER, "IT SHOULD NOT BE DIFFICULT TO SEE AT LEAST EX POST FACTO" WHY GOY HAD PUT FORTH ITS WORKING PAPER. TO THIS ALREADY STAINED ANALYSIS JOB ADDED CLAIM THAT GOY IS "GLAD FOR THE MENTION IT GOT IN THE FINAL DOCUMENT". HAVING INTERJECTDD "THIS IS ALL I WANT TO SAY" ON THE MATTER, HE WENT ON TO STATE THAT NA ACTIVITY IN THIS AREA WOULD DEPEND UPON "HOW THE NUCLEAR POWERS CONDUCT THEMSELVES", INCLUDING WITH REGARD TO IAEA AND NPT. HE ADDED (AGAIN LESS THAN CONVINCINGLY) THAT YUGOSLAV PROPOSAL WAS "TECHNICAL" IN NATURE WITH NO MAJOR "POLITICAL SIGNIFICANCE". ASKED HOW OTHER DELEGATIONS, "FOR INSTANCE INDIA", HAD RECEIVED THE PROPOSAL, JOB MAINTAINED GOY DELEGATION HAD FOUND THE INDIANS "CAUTIOUSLY FORTHCOMING". HE WOULD NOT ELABORATE.

8. DISARMAMENT AND NON-ALIGNED PRESS POOL -- WHETHER, AS SUGGESTED IN NEW DELHI 5379, YUGOSLAVS FEEL THEY "ACHIEVED THEIR GOALS" ON DISARMAMENT AND NON-ALIGNED PRESS POOL IS UNCERTAIN. ON PRESS POOL, JOB STATED IT

HAD NOT BEEN A SIGNIFICANT ISSUE AT NEW DELHI. WITH REGARD TO SSOD, JOB AGAIN DOWN-PLAYED ISSUE'S IMPORTANCE AT NEW DELHI AND SAID NACCFM HAD PRODUCED NOTHING UNEXPECTED ON THE SUBJECT.

9. PAKISTANI THIRD WORLD SUMMIT INITIATIVE --EMOBFFS RECALLED MOYSOV'S MENTION IN IN HIS PLENARY ADDRESS OF EFFORTS TO REPLACE NAM WITH NEW GROUPINGS AND NOTED THAT YUGOSLAV PRESS REPORTS PRIOR TO AND DURING NACCFM HAD STRESSED YUGOSLAVIA'S APPARENT CONFIDENTIAL

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CONCERN ON THIS ISSUE. LATTER, THEY SAID WAS REFLECTED IN PRESS' MANY AND ONLY THINLY DISGUISED DEROGATORY REFERENCES TO BHUTTO'S PROPOSAL FOR A THIRD WORLD SUMMIT. JOB STATED CONFIDENTLY THAT NACCFM HAD SHOWN NON-ALIGNED TO BE "UNMISTAKABLY AGAINST ANY THIRD WORLD MOVEMENT". HE READ ALOUD SEVERAL PASSAGES FROM NACCFM FINAL DOCUMENTS HE SAID WERE AIMED DIRECTLY AT "THIRD WORLD" INITIATIVE. ASKED HOW SERIOUSLY HE FELT NA WERE TAKING PAKISTANI PROPOSAL AND WHETHER IT REALLY HAD BEEN VIEWED AS SUFFICIENTLY THREATENING TO WARRANT WHAT HE HAD JUST CITED AS NACCFM'S DEFINITIVE RESPONSE, JOB SAID THAT ON THIS ISSUE THE NA ARE GUIDED BY THE "MURHPHY'S LAW THAT IF ANYTHING CAN GO WRONG, IT WILL"

10. MEMBERSHIP CRITERIA -- ASKED WHY NEW DELHI NACCFM HAD FAILED DIRECTLY TO ADDRESS ISSUE OF CRITERIA FOR NAM MEMBERSHIP, JOB SAID NEW DELHI WAS "NO PLACE FOR THE RAISING OF SUCH THINGS". IT WAS NOT MENTIONED IN THE POLITICAL COMMITTEE; IT WAS NOT A SUBJECT OF DISCUSSION; NACCFM FORMULATED "NO NEW APPLICATIONS" ON THE SUBJECT.

11. ECONOMIC ISSUES -- THOUGH TOUCHING ON SUBJECT BUT BRIEFLY AND APPARENTLY HIMSELF NOT WELL VERSED ON TECHNICAL ECONOMIC MATTERS JOB SAID HE WISHED TO STRESS NACCFM'S ACCOMPLISHMENTS IN THIS FIELD. HE MENTIONED SPECIFICALLY THE MEETING OF NON-ALIGNED "COORDINATING" REPRESENTATIVES ON FINANCIAL AND MONETARY ACTIVITIES (SCHEDULED FOR BELGRADE LATER IN SPRING) AND NEXT YEAR'S PLANNED MEETING OF REPRESENTATIVES OF FINANCE MINISTERS AND CENTRAL BANKS OF NON-ALIGNED COUNTRIES.

12. INTERNAL DYNAMICS--

A. INDIA'S ROLE: JOB SAID THAT EMPHASIS IN PRIMIN DESAI'S SPEECH ON NON-ALIGNED "SELF-HELP" WAS CONFIDENTIAL

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"NOTHING NEW" AND THAT "SELF-HELP" INITIATIVES HAVE
COMPRISED ELEMENT OF NAM'S ACTION PROGRAM AT LEAST
SINCE 1973 ALGIERS SUMMIT. HE CALLED "SELF-HELP" ONE
OF THE "LEIT MOTIFS" OF THE MOVEMENT. AVERRING THAT
"INDIA'S ACCENT ON THIS WAS HEARTENING", JOB SAID
IT IS ALSO NECESSARY "TO GET INTO THE NITTY GRITTY"
OF MUTUAL RELIANCE PROGRAMS. EMBOFFS NOTED THAT
YUGOSLAV PRESS HAS IN RECENT WEEKS DEVOTED A GOOD DEAL
OF ATTENTION TO SUBJECT OF INDIA'S COMMENT TO NAM,
OFTEN EVIDENCING CONCERN OVER POSSIBLE
CHANGES THEREIN BY NEW GOI. THEN ASKED JOB HOW
YUGOSLAVS NOW ASSESS INDIA'S NON-ALIGNED ORIENTATION.

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JOB SIAD GOY HAD BEEN REASSURED BY "LIGHTNING SPEED
WITH WHICH NEW INDIAN GOVERNMENT HAD SAID MEETING
WAS ON AS SCHEDULED"; WITH "ALACRITY" IT SHOWED
IN PREPARING FOR THE CONFERENCE; WITH ITS MANY
OFFICIAL STATEMENTS ON THE MEETING; AND WITH THE
SHEER WEIGHT OF PUBLICITY ACCORDED THE MEETING BY
VIRTUALLY ALL INDIAN PAPERS. JOB SAID EDITORIALS
IN BROAD SPECTRUM OF INDIAN PRESS REFLECTED CONSENSUS THAT

INDIA'S ORIENTATION IN THE WORLD, "PARTICULARLY TOWARD THE GREAT POWERS", CANNOT CHANGE "THAT MUCH". IF ONLY BY IMPLICATION JOB SEEMED TO DRAW DISTINCTION BETWEEN "OLD HANDS" IN INDIAN FOREIGN MINISTRY WITH WHOM YUGOSLAVS HAVE LONG WORKED ON NA MATTERS AND LEADERS OF NEW GOVERNMENT. JOB SAID YUGOSLAVS' DELAINGS WITH THE FORMER WERE "GOOD AND UNCHANGED", AND, IN REFERENCE TO THE LATTER, THAT ANY "CHANGES" EVIDENCED IN SPEECHES OF PRIM OR FONMIN WERE ONES OF ACCENT ONLY.

B. CUBA IN POLITICAL COMMITTEE CHAIR: JOB
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CALLED CUBANS "SAME AS ALWAYS", CLAIMING THAT WHILE THEY STRONGLY PUSH FOR ADOPTION OF THEIR OWN POSITIONS, THEY NEVERTHELESS "KNOW HOW TO FALL BACK" WHEN AND TO THE EXTENT NECESSARY. CUBANS, HE SAID, SHOWED THEMSELVES EXTREMELY DESIROUS OF LARGE ATTENDACE "BY EVERYONE AT HIGHEST LEVEL AT HAVANA SUMMIT...THEY TOLD US EVEN IF THEY HAVE TO KISS SUHARTO TWICE ON THE CHEEK THEY'LL DO IT." INTERESTINGLY, JOB ADDED THAT THE US, "WOULD GET NOTHING OUT OF A FAILURE AT HAVANA", CLEARLY IMPLYING THAT SUCH "FAILURE" WOULD RESULT FROM POOR ATTENDANCE AND IN CONSEQUENT DOMINATION OF THE MEETING BY ELEMENTS ADVERSE TO US. ON OTHER HAND BROAD ATTENDANCE WOULD LEAD TO AIRING WIDE SPECTRUM OF OPINION. (JOB WAS VERY INTERESTED IN CURRENT STATE OF US-CUBAN TALKS AND IMPLICATIONS OF LAPSED AIR HIJACKING AGREEMENT.)

C. TREATMENT OF US: AS EVIDENCE OF "MODERATE" TREATMENT OF US, JOB SAID US IS MENTIONED IN COMMUNIQUE "ONLY" THREE TIMES--IN PASSAGES DEALING WITH ISRAEL, VIETNAM AND US ECONOMIC "BLOCKADE" OF CUBA. HE SAID THERE WAS NO CONDEMNATION OF "US IMPERISLISM" AS HE BELIEVED THERE HAD BEEN AT COLOMBO. WHEN ASKED ABOUT RECENT ADMINISTRATION STATEMENTS ON INDIAN OCEAN HE CITED AS OF PARTICULAR SIGNIFICANCE THE FACT THAT A NON-ALIGNED ASSEMBLY "FOR THE FIRST TIME... IN A POSITIVE MANNER... TOOK NOTE OF MAJOR POWERS' STATEMENTS".

13. COMMENT: WE IN BELGRADE HAVE OFTEN FOUND JOB AND OTHER YUGOSLAV OFFICIALS A GOOD DEAL LESS FORTHCOMING WHEN CONSULTED HERE EITHER BEFORE OR FOLLOWING NA ASSEMBLY THAN OTHER US OBSERVERS REPORTEDLY HAVE IN THEIR DISCUSSIONS WITH THEM ON THE SCENCE AT A NON-ALIGNED MEETING. THIS IS PARTICULARLY TRUE WITH REGARD TO SPECIFICS OF THE INTERNAL DYNAMICS OF A GIVEN MEETING OR THE NAM IN GENERAL.

14. WITH REGARD TO JOB'S CANDOR, HIS CONSISTENTLY POSITIVE IF NOT ALWAYS ENTHUSIASTIC COMMENT ON THE
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OUTCOME OF THE NACCFM STAND IN CONTRAST TO WHAT WAS
A RATHER PRECIPITOUS FALLOFF IN YUGOSLAV PRESS COVERAGE
AND COMMENTARY ON THE MEETING AS IT ADJOURNED AND IN ITS
IMMEDIATE AFTERMATH. SUCH IS NOT THE CUSTOM HERE FOLLOWING
ANY NA CONCLAVE. JOB'S BACK-PEDALLING ON DPRK'S LATEST "PROPOSAL"
AND THINLY COVERED DISCOMFITURE IN DISCUSSING FATE OF GOY'S
"WORKING PAPER" ON NUCLEAR ENERGY SUGGEST SOME CAUTION SHOULD
BE EMPLOYED IN TAKING HIS COMMENTS AT FACE VALUE. JOB IS AN
OLD MULTILATERAL HAND WHO, THOUGH ASSUMING A CERTAIN ADVERSARY
RELATIONSHIP IN SPEAKING WITH US ABOUT THE NON-ALIGNED, WELCOMES
US INTEREST IN THE MOVEMENT AS WELL AS THE OPPORTUNITY TO
KEEP US "INFORMED".
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Message Attributes

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